Agenda

Oxfordshire Growth Board

Date: Tuesday 27 March 2018

Time: **4.00 pm**

Place: The Old Library, Town Hall

For any further information please contact:

Jennifer Thompson

Voting Members 30/06/2017-30/06/2018

Chair - Executive Member of Oxford City Council	Councillor Bob Price
Vice- Chairman - Leader of South Oxfordshire District Council	Councillor John Cotton
Leader of Cherwell District Council	Councillor Barry Wood
Leader of Oxfordshire County Council	Councillor Ian Hudspeth
Leader of Vale of White Horse District Council	Councillor Matthew Barber
Leader of West Oxfordshire District Council	Councillor James Mills

Non- voting Members 30/06/2017-30/06/2018

Chairman of OXLEP	Jeremy Long
Vice Chairman and Skills Board Representative	Adrian Lockwood
Universities Representative	Professor Alistair Fitt
OXLEP Business Representative – Bicester	Phil Shadbolt
OXLEP Business Representative – Oxford City	Richard Venables
OXLEP Business Representative – Science Vale	Andrew Harrison
Homes England Representative	Catherine Turner
Oxfordshire CCG Representative	Louise Patten (CCG Chief Executive)
Environment Agency Representative	Lesley Tims

Note: Members of the Board may be accompanied at the table by senior officers from their organisation.

As a matter of courtesy, if you intend to record the meeting please let the Committee Services Officer know how you wish to do this before the start of the meeting.

Growth Board meetings managed by Oxford City Council, Town Hall, St Aldate's OX1 1BX www.oxford.gov.uk

AGENDA

PART ONE PUBLIC BUSINESS

		Pages
1	APOLOGIES FOR ABSENCE	
2	DECLARATIONS OF INTEREST	
3	MINUTES OF THE LAST MEETING	7 - 16

Purpose: to confirm as a correct record the minutes of the meeting of

CHAIR'S ANNOUNCEMENTS

4

Purpose: to receive communications from the Chair.

the Oxfordshire Growth Board held on 1 February 2018.

5 GROWTH BOARD: PUBLIC PARTICIPATION

Members of the public may ask questions of the Chairman of the Growth Board, or address the Growth Board on any substantive item at a meeting, subject to the restrictions set out in the public participation scheme.

The total amount of time allowed for public participation at a meeting shall not exceed 30 minutes unless the Chairman consents to that in the interests of the proper conduct of the business of the Board.

A person speaking to the Board may speak for up to 3 minutes. The Board members may ask questions for clarification.

Asking a question

Questions (in full and in writing) must be received before 5pm on Wednesday 21 March 2018. A written or verbal answer will be provided by the Chairman at the meeting. The questioner may ask a supplementary question directly related to either the original question or the reply received.

Addressing the Board

Notice of a wish to address the Board must be received before noon on Monday 26 March 2018.

Petitions

Petitions on matters directly relevant to matters in which the Board has

powers and duties must be received before 5pm on Wednesday 21 March 2018. The representative of the petitioners may speak. Petitions are referred without discussion to the next meeting.

Questions, petitions and notice of addresses must be submitted to the committee secretary at democraticservices@oxford.gov.uk or delivered/ posted to the Chief Executive at Oxford City Council, c/o Committee and Members Services (Law & Governance), Oxford City Council, St. Aldate's Chambers, St. Aldate's, Oxford OX1 1DS.

6 NATIONAL INFRASTRUCTURE COMMISSION (NIC) UPDATE AND OXFORD TO CAMBRIDGE CORRIDOR

Purpose: there will be a presentation about the Oxford - Cambridge Corridor from a representative from Highways England.

7 HOUSING AND GROWTH DEAL DELIVERY PLAN UPDATE REPORT MARCH 2018

Purpose: to update the Board on progress with the Oxfordshire Housing and Growth Deal (the Deal), agreed between Government and the Oxfordshire partners earlier this year and to seek approval of the year one programmes for infrastructure and affordable housing.

Recommendations:

- That the Growth Board notes the progress towards the Housing and Growth Deal Milestones as set out in the Delivery Plan; and
- That the Growth Board endorses the year one programmes for affordable housing and infrastructure delivery as agreed by the Oxfordshire Partners.

8 MATTERS ARISING FROM OXLEP

A representative of OXLEP will provide a verbal update about the work of the Partnership, covering the Local Industrial Strategy and matters not dealt with earlier the agenda.

9 GROWTH BOARD FORWARD PLAN

Purpose: the Growth Board's Forward Plan is attached for information.

Recommendation: that the Board note and comment on the Forward Plan.

17 - 24

25 - 34

10 OXFORDSHIRE LOCAL PLANS PROGRESS REPORT

Purpose: to update the Growth Board on progress towards Local Plans adoption across the county.

Recommendation: that the Growth Board note the report.

11 SUB-NATIONAL TRANSPORT BODY (STB) PROPOSALS

Purpose: to receive a verbal update from officers.

12 OXFORDSHIRE RAIL CONNECTIVITY UPDATE

Purpose: to receive a verbal update from officers.

13 UPDATES ON MATTERS RELEVANT TO THE GROWTH BOARD

Growth Board members and officers may verbally update the Board on progress on matters previously before the Board for consideration, listed in the work plan, or relevant to the Board's future decisions.

This is for the sharing of information and no decisions will be taken.

14 DATES OF NEXT MEETINGS

Dates for future meetings are:

From 2.00pm to 4.00 pm in the Old Library in Oxford Town Hall.

26 April 2018 (extra meeting) 11 June 2018

Then hosted by South Oxfordshire District Council - Meeting Room 1, 135 Eastern Avenue, Milton Park, Milton, OX14 4SB

Dates provisionally set as:

31 July 2018

25 September 2018

27 November 2018

29 January 2019

26 March 2019

4 June 2019

Councillors' duties on declaring interests

General duty

You must declare any disclosable pecuniary interests when the meeting reaches the item on the agenda headed "Declarations of Interest" or as soon as it becomes apparent to you.

What is a disclosable pecuniary interest?

Disclosable pecuniary interests relate to your* employment; sponsorship (ie payment for expenses incurred by you in carrying out your duties as a councillor or towards your election expenses); contracts; land in the Council's area; licences for land in the Council's area; corporate tenancies; and securities. These declarations must be recorded in each councillor's Register of Interests which is publicly available on the Council's website.

Declaring an interest

Where any matter disclosed in your Register of Interests is being considered at a meeting, you must declare that you have an interest. You should also disclose the nature as well as the existence of the interest.

If you have a disclosable pecuniary interest, after having declared it at the meeting you must not participate in discussion or voting on the item and must withdraw from the meeting whilst the matter is discussed.

Member's Code of Conduct and public perception

Even if you do not have a disclosable pecuniary interest in a matter, the Members' Code of Conduct says that a member "must serve only the public interest and must never improperly confer an advantage or disadvantage on any person including yourself" and that "you must not place yourself in situations where your honesty and integrity may be questioned". What this means is that the matter of interests must be viewed within the context of the Code as a whole and regard should continue to be paid to the perception of the public.

*Disclosable pecuniary interests that must be declared are not only those of the member her or himself but also those of the member's spouse, civil partner or person they are living with as husband or wife or as if they were civil partners.

Minutes of a meeting of the OXFORDSHIRE GROWTH BOARD on Thursday 1 February 2018

Voting members of the Committee present:

Councillor Bob Price Chair - Executive Member of Oxford City Council
Councillor John Cotton Vice- Chairman - Leader of South Oxfordshire

District Council

Councillor Barry Wood Leader of Cherwell District Council
Councillor Ian Hudspeth Leader of Oxfordshire County Council

Councillor Matthew Barber Leader of Vale of White Horse District Council Leader of West Oxfordshire District Council

Non-Voting members of the Committee present:

Adrian Lockwood Vice Chairman and Skills Board Representative

Professor Alistair Fitt Universities Representative
Kevin Bourner Homes England Representative
Lesley Tims Environment Agency Representative

Officers:

Paul Staines Oxfordshire Growth Board Partnership Programme

Manager

Patsy Dell Head of Planning, Sustainable Development &

Regulatory Services, Oxford City Council

Caroline Green Assistant Chief Executive, Oxford City Council

Gordon Mitchell Chief Executive, Oxford City Council

Peter Clark Chief Executive, Oxfordshire County Council

Christine Gore Executive Director, West Oxfordshire District Council

Bev Hindle Strategic Director, Oxfordshire County

Council

Andrew Down Head of Partnership and Insight, South Oxfordshire

and Vale of White Horse District Councils

Adrian Colwell Executive Director for Place and Growth

Cherwell and South Northamptonshire Councils

Nigel Tipple Chief Executive, OXLEP

Jennifer Thompson Committee and Members Services Officer, Oxford City

Council

Apologies received from:

Jeremy Long Chairman of OXLEP

Phil Shadbolt OXLEP Business Representative – Bicester
Andrew Harrison OXLEP Business Representative – Science Vale
Richard Venables OXLEP Business Representative – Oxford City

Louise Patten Oxfordshire CCG Representative

Attending as observers:

Councillor Susan Brown Leader of Oxford City Council

Councillor Judith Heathcoat Executive Member of Oxfordshire County Council

52. Declarations of interest

There were no declarations of interest.

53. Minutes of the last meeting

The Board confirmed as a correct record the minutes of the meeting of the Oxfordshire Growth Board held on 30 November 2017.

54. Chair's Announcements

The Chair announced that the local authorities in Oxfordshire had been awarded £36m from the Government's Housing Infrastructure Fund (HIF) Marginal Viability Fund for specific development projects.

55. Public Participation

In accordance with the public participation scheme the Chair invited those who had submitted questions to speak to the Board.

The Board had before them:

- written questions submitted by Colin Thomas on behalf of CPRE Oxfordshire Charles Mathew, Oxfordshire County Councillor for the division of Evnsham
- and written responses from the Chair.

Colin Thomas asked a supplementary question and the Chair responded.

Councillor Mathew asked a supplementary question and Councillor Hudspeth responded.

Full details of the written and supplementary questions and responses are in the supplement to these minutes.

56. Housing and Growth Deal - delivery plan update

Caroline Green reported that Government's feedback on the final draft of the Delivery Plan was expected shortly and then each council would be asked to consider and

decide whether to approve the Deal and Delivery Plan at a series of special coordinated council meetings in February.

In approving the Deal councils would be cognisant of the fact that the proposed draft revised NPPF (National Planning Policy Framework) could impact the planning freedoms and the arrangements for the JSSP agreed within the Deal , The Deal brings significant investment in several work strands supporting housing and infrastructure , productivity including skills.

Kevin Bourner, Homes England, outlined the ongoing work on the HIF bids and noted that the Deal puts Oxfordshire in a relatively advantageous position with regard to the HIF Forward Funding Bids. A decision on shortlisting for these bids was expected in March

Board members commented that:

- The Deal was a good start, if with limited funding, and a credit to the work by officers, and was ready to put to each council for consideration.
- The funds should be seen as a down-payment.
- There were concerns over potential changes resulting from the revised NPPF including the impact of any new flexibility.
- The Board needed to ensure that there was no penalty for failure to meet targets due to uncontrollable factors and officers were asked to ensure appropriate wording in the Deal to this effect
- Considerable progress had been made since the announcement in November but
 the detail and delivery mechanism was not certain yet. Methods for calculating
 successful delivery were key. The Board welcomed the fact that there was potential
 for further funding since the Deal whilst significant was only a small percentage of
 the requirements and did not for example address the costs of non-transport
 infrastructure.

The Growth Board resolved:

- 1. to note the ongoing conversations around the Oxfordshire Housing and Growth Deal and delivery plan and the comments at this meeting
- 2. to endorse the progress made on the Oxfordshire Housing and Growth Deal and recommend this to the Oxfordshire Partners subject to satisfactory completion of the Delivery Plan.

57. City and Growth Deal Programme reports

Nigel Tipple gave an update on the progress on projects within the City and Growth Deal; and reported that the Environment Agency and partners were still confident the flood alleviation channel could be delivered as planned.

The Growth Board noted the report and the operating plan update.

58. Matters arising from OXLEP

Nigel Tipple gave an update on the work of OxLEP. In summary he outlined:

- Work on funded projects in the Local Growth Fund 3 programme was progressing at a good pace
- There was good progress on remaining Local Growth Fund 1 and Local Growth Fund 2 projects and on City Deal projects as highlighted in the programme reports,
- BIS had confirmed 2 years of funding from BIS for extended support for the Business Growth Hub
- EU funds running to 2020 were in place including EU social fund programme for developing apprenticeships and working with those far from the workplace: in Oxfordshire about 19,000 people were not working while 16,000 of those were not registered as seeking work.
- OxLEP was piloting The Local Industrial Strategy response, and was starting work towards an agreed delivery-focussed plan to mutually reinforce the Growth Deal over the summer, aiming to submit for funding to start 1 March 2019.

Councillor Price reported that the Local Government Association were putting pressure on the government to set out how the EU funded programmes would continue after 2020.

The Growth Board noted the update.

59. Growth Board Forward Plan

The Growth Board considered the updated Forward Plan setting out reports and decisions arising from the draft delivery plan for the Oxfordshire Housing and Growth Deal.

Members noted that the timetable for the Joint Statutory Spatial Plan was very ambitious and depended in part on the contents of the as-yet unpublished new National Planning Policy Framework (NPPF). The Forward Plan may therefore need to be amended in light of the NPPF.

The Growth Board noted the report setting out their Forward Plan, noting that this would be updated to reflect changes arising from the awaited NNPF and delivery of the planning functions of the Deal.

60. Oxfordshire Local Plans progress report - January 2018

The Board considered the report setting out the progress towards adoption of Local Plans and noted that South Oxfordshire District Council had delayed submission of their plan until it could be assessed against the new NPPF, and that the statutory 6-week notice period for submission had not been given.

The Growth Board noted the report.

61. Oxford to Cambridge corridor - update on progress

Corridor

Members and officers had given evidence to the newly established Oxford-Milton Keynes-Cambridge all-party parliamentary group, and saw this as a useful way of overseeing the processes and decision making.

The consultation on the expressway was set out and would run in parallel with the technical studies. The plans showed he stretch from the M40 to Cambridge but the Board was emphasising the need to connect to Oxford and beyond, and the need for sub-corridor connectivity. The corridor route would be decided in Sumer 2018, public consultation on the route within the corridor would be in Autumn 2019 in two phases, with construction starting in 2025.

Councillor Cotton, who is chairman of a group of leaders of local authorities in the corridor area; Councillor Price; and Nigel Tipple reported on the work on the corridor:

- Corridor leaders had sent a letter welcoming the NIC report and setting out options for on governance and management of the corridor, and received a clear message from NIC that they want to see progress that local authorities can be creative in tackling issues.
- Work on the corridor would be taken forward by the MHCHLG who were seeking a meeting with LA leaders.
- In the budget statement there was a request for LEPs to prepare a collective industrial strategy. LEPS were commissioning work building on Central Bedfordshire's work on the corridor; a brief was ready to circulate; and requisite meetings set up.
- There was a commitment to fund rail improvements between Bedfordshire and Cambridge by mid-2020s.

The Board noted that a collective vision of the possibilities, ambition for, and potential of this project should be developed by local authorities and managing boards.

Rail connectivity

The Board considered a late report and recommendations submitted by Bev Hindle (Strategic Director for Communities Oxfordshire County Council) setting out information about the Government's proposed Rail Connectivity Study for Oxfordshire as a result of a meeting held a few days earlier.

Bev Hindle reported that meeting had agreed that a sub-group of the Growth Board and an appropriate governance mechanism may be the most appropriate mechanism to support the Oxfordshire Rail Connectivity Study. The final decision lay with the Department of Transport.

The Growth Board noted proposals in the report to:

 Work with Department for Transport, Network Rail and Oxfordshire train operators to develop a brief and complete the Government's announced Rail Connectivity Study for Oxfordshire; and

- 2. Provide the governance framework and accountable body role (via Oxfordshire County Council) for the project from conception to completion, including establishing an Oxfordshire Growth Board Rail Sub-Group; and
- 3. Agree to consider providing some element of local match funding in the form of officer capacity to support the completion of this project.

62. Sub-national Transport Body (STB) - update

Bev Hindle (Strategic Director for Communities Oxfordshire County Council) reported on discussions about wider infrastructure including superfast cable networks and internet access.

Members of the Board:

- Reported that a consultation about major roads not controlled by Highways England was underway and asked for all councils to consider and respond, as there needed to be serious investment in the major roads such as the A40 and A420 that local authorities could not provide alone.
- Commented that ICT network and broadband infrastructure were crucial for successful businesses but an investment in hardware was not accompanied by an appraisal of its use. The STB would be able to drive this and give consistency in approach across the corridor

The Growth Board noted the discussion and updates.

63. Updates on matters relevant to the Growth Board

There were no updates.

64. Dates of next meetings

The Board noted the meeting dates.

The n	neeting	started	at 2.00	pm and	ended	at 3.1	5 pm
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Tuesday 27	March	2018
	Tuesday 27	Tuesday 27 March

GROWTH BOARD QUESTIONS AND WRITTEN RESPONSES 1 FEBRUARY 2018

1. Question from Colin Thomas for CPRE

Introduction

We understand that the Joint Spatial Plan is now considered an integral aspect of the Housing & Growth Deal to be discussed under agenda item 6 today. Unfortunately the papers for this item were not available in the very limited timescale available for submitting questions. Therefore we have submitted this question in expectation that it is pertinent to this agenda item. We note that under the forward plan for the Growth Board, the Terms of Reference are due to be re-considered in March and once again ask that these are reviewed to encourage and support meaningful public engagement by the provision of timely information.

Question

As members of the Growth Board will be aware, CPRE Oxfordshire has long championed the case for a Joint Spatial Plan to allow effective strategic level planning, including consideration of the overall environmental and social impacts of growth. We therefore welcomed the Growth Board's decision at the November meeting to take this forward. We have also proposed that this should be a Statutory Plan, to ensure a robust and transparent process subject to independent examination, and we are delighted to learn that this is now the intention and is indeed a requirement of the Housing and Growth Deal as set out in the Secretary of State for Communities and Local Government 20th November letter.

We are sure Growth Board members will agree that moving forward, the overall acceptance and success of the Plan will be inescapably linked to the extent to which local communities are allowed genuine engagement in the process, right from the inception, not just belated consultation on decisions effectively already taken. We note that some of the original milestones set out in the Business Plan and the Growth Board Forward Plan, such as the February Approval of Oxfordshire Housing and Growth Deal Delivery Programme and Assurance Framework and updates on the Communications Strategy and development of the Statement of Community Involvement, are already under pressure.

Given the overall tight timeframe for the JSSP, it is vital that the public engagement element of the process is not squeezed out at the expense of other more 'bureaucratic' elements of the Plan. CPRE propose that time spent engaging with local residents and stakeholder organisations at the start of the plan process will help ensure that the overall process is more efficient and effective with better and more productive outcomes for all concerned.

Therefore, can the Growth Board advise how it plans to engage with the public and stakeholder organisations, particularly in the formative stages of the JSSP, and most importantly how organisations such as CPRE can effectively and constructively engage in this process?'

Response

The development of a Joint Statutory Spatial Plan forms part of the Housing and Growth Deal and will be a high level framework plan, with District Plans

continuing to deal with planning in their areas. The JSSP will be prepared on a statutory footing so will follow the appropriate regulations and procedures for plan making and preparation including community engagement and consultation and public examination.

Supplementary question

CPRE want to work with the Growth Board to make sure the public are involved and were hoping to come in a constructive frame of mind, especially considering the support in the response to questions on consultation with Highways England. CPRE wish to work in partnership on the JSSP and the Deal, but bearing in mind there is no consultation taking place today how can we do this?

Response

It is not possible to discuss the terms of reference for the JSSP until the draft revised NPPF is published next month. Following that the Board will have a clear basis for consultation over an 18-24 month period, and will certainly take up CPRE's offer to work with it on this.

2. Question from Charles Mathew, Oxfordshire County Councillor for the division of Eynsham

I represent the division of Eynsham, which covers the A40 from Barnard Gate to Cassington. This section of the main road to the west from Oxford is subject to constant daily traffic jams on a rush hour basis and often more – and a source of constant and exasperated complaints from local residents. Eynsham Parish Council is strongly in support of this potential solution.

Plans to install a Park and Ride at Evenlode for 500 vehicles (and maybe extended to 1,000, I understand) and a bus lane on the north side to Duke's Cut have been proposed, although not finally funded, and have received your approval; there is also a declared wish to extend the dual carriageway from the Witney by pass to the Park and Ride and further to mirror the aforesaid bus lane on the south side. None of this has been consulted with local residents, nor has the HiF bid, currently awaiting a decision from Government, been consulted on.

The total bill for these plans amounts to some £250 million plus to be spent on the A40. In addition the housing planned in the Carterton/Witney/Eynsham corridor will ensure that any improvement to the access to Oxford via the A40 will be negated by the volume of traffic increase from that housing. In short, these taxpayer funds are in danger of being spend with no effect to the flow of traffic on the A40 and therefore will be money down the drain.

The argument is given that all this has already been consulted; however the documentation, some three years ago, accompanying this general discussion of options, contained a serious flaw in that it claimed that traffic going straight through on the A40 was less than 20 per cent, when the actual figure is estimated at double that; there is an argument to say that plans based on wrong data will inevitably produce the wrong solution.

The first 'improvement' to this road should be a new road joining Duke's Cut to the Loop roundabout to carry all traffic heading north before meeting the Wolvercote and Cutteslowe roundabouts and that is now needed urgently.

As the total funds reflect the almost identical estimated cost of a light railway/Wuppertal option/tram predominantly along the old railway line from Carterton through Witney and Eynsham to Oxford (perhaps via Long Hanborough), surely that should be pursued in preference as it would draw passengers off the A40 and negate the necessity of spending any money on that road.

Was this seriously considered before you in the Growth Board approved the A40 plans and the HiF bid and if not, will you now do so urgently as this is the only way the current and future problems of the A40 will be met?

Response

The A40 Project to which the question refers was approved by the County Council prior to the existence of the Growth Board, and is now a confirmed and funded project, subject to the submission and approval of the final Business Case.

The Dukes Cut proposal (A40 – A44) scheme is a separate proposal under consideration as part of the wider growth and infrastructure planning for Oxfordshire.

The reinstatement of the old rail line as a transport corridor has also been previously considered. However, the County Council's assessment is that this would be an extremely challenging and very costly scheme, primarily because the previous rail alignment (which was only a single track) has been built over at several locations. Consequently, it is not a priority for rail development or investment for either the rail industry or local authorities within the current planning framework. Instead, other investment that would support the A40 transport corridor – for example to further enhance and upgrade the Cotswold Line – is being taken forward. There will be a joint analysis of rail development opportunities in the Central Oxfordshire area as part of the next phase of the infrastructure studies that we are undertaking.

Supplementary question (read out at the meeting)

It would be courteous of me to thank the Growth Board for their response, but I find myself severely disappointed by the negative approach adopted. The problems of traffic on the A40 and access to Oxford, as well as its role as a national 'trunk' road, requires an innovative blue sky thinking approach today; tomorrow with the 16,000 plus new houses to be built by 2031 in the Carterton/Witney/Eynsham corridor, no loop roundabout road from the A40 to the A44, a Park and Ride at the wrong end of where the congestion is and able to accommodate only some five per cent of daily passing traffic, the prospects of the current plans achieving an improvement to the flow on the A40 are nil. Clearly the West Oxfordshire economy is throttled by the current situation. Your response indicates to the residents of Oxfordshire that you are not really interested in solving the current A40 problems for now or the next decade.

Would the Growth Board therefore at least support a comprehensive and constructive review of the most effective possible options to this major bottleneck, which is such a nightmare in the lives of local residents, and through traffic equally, since the present plans merely spend public money through government funding without any prospect of it achieving any improvement to the flow of the A40?

Response from Cllr Hudspeth, Oxfordshire County Council Leader

There was £35m of public funds definitely available for improvements. The HIF bidding round was 15x oversubscribed so the likelihood of funding for this realistically was low. So between the HIF, the Deal, and other available but limited funds we would need to see what was feasible. However the County Council would continue to work on productive and suitable improvements.

REPORT TO OXFORDSHIRE GROWTH BOARD OXFORDSHIRE HOUSING AND GROWTH DEAL

REPORT PURPOSE

- 1) The purpose of this report is to update the Board on progress with the Oxfordshire Housing and Growth Deal (the Deal), agreed between Government and the Oxfordshire partners earlier this year and to seek approval of the year one programmes for infrastructure and affordable housing.
- 2) The Deal provides £215 million of additional government funding for Oxfordshire, to deliver the key infrastructure required to bring forward proposed housing development, together with additional funds to increase the supply of affordable housing. In addition, the Deal provides a package of planning freedoms and flexibilities for the Oxfordshire Local Planning Authorities that will offer protection from speculative development whilst we complete a countywide Joint Statutory Spatial Plan to 2050. Finally, the Deal provides funding to secure economic growth in key industry sectors designed to enable a step change in economic growth.
- 3) The outline agreement set a number of key milestones places the Growth Board at the heart of the delivery regime for the Deal and this report updates on progress towards these milestones, provides detail on the year one infrastructure and affordable housing programmes and seeks the Board's approval for these

RECOMMENDATIONS

- (i) That the Growth Board note the progress towards the Housing and Growth Deal Milestones as set out in the Delivery Plan
- (ii) That the Growth Board endorses the year one programmes for affordable housing and infrastructure delivery as agreed by the Oxfordshire Partners.

BACKGROUND

- 4) Integral to the management of the deal is the Delivery Plan, which sets out the key milestones and targets for each element of the Deal upon which Government funding will be dependant.
- 5) The key elements of the deal, as set out in the Outline Agreement are:
 - Infrastructure Delivery
 - Strategic Housing Delivery and Affordable Housing
 - A Joint Statutory Spatial Plan and Planning Flexibilities
 - Productivity
- 6) The remainder of this report updates the Board with progress against the relevant milestones

INFRASTRUCTURE DELIVERY

7) Under the terms of the Deal the Government will provide Oxfordshire's six local authorities £150 million of funding (£30m for five years) for infrastructure.

- 8) The intention is that the funding for infrastructure from the Deal will help us to support the delivery of housing that is in Local Plans that is dependent upon infrastructure that is as yet not fully funded..
- 9) Integral to the Infrastructure Delivery Programme will be the housing development sites and number of houses the infrastructure schemes will support the delivery of.
- 10) Using evidence from the Oxfordshire Infrastructure Strategy (OxIS) the Infrastructure Delivery Programme will focus on unlocking the housing planned for in current and emerging Local Plans, and prioritised using the OxIS ranking mechanism agreed by the Board.
- 11) In developing and refining the proposed Programme, a number of factors have been taken into consideration, including the ability of each scheme to support housing:
 - Deliverability, in terms of: readiness / completion of design;
 - Consultation or approvals/permissions required.
 - Value for Money measured against number of houses scheme will support.
 - Strategic Fit as identified in OxIS and Local Plans.
 - Interrelationship with other infrastructure proposals/schemes –including sequencing
 - Predicated Transport and other strategic outcomes, for example changes in trip patterns.
 - That Oxfordshire is successful in its bid for a Forward Funding Housing Infrastructure Fund (HIF) bid for Didcot Garden Town. If this bid is unsuccessful, the infrastructure programme will require redesigning.
- 12) A key milestone in the Deal is the commitment to agreeing with Government a Year One Programme by 31st March 2018 This programme is attached at Appendix One of this report.
- 13) In line with the commitments outlined in the Deal Delivery Plan, Officials from Homes England, Ministry for Housing, Communities, and Local Government, and Department for Transport have reviewed the proposed Year One programme and confirmed they are content with the year one programme [TBC by MHCLG].
- 14) Officers have tested the year one programme using the Ready Reckoner tool, which evaluates the cost benefit ratio of schemes to housing delivered. This tool was similarly used to appraise the recent Housing Infrastructure Funding bids.
- 15)The calculation assessed the potential total ask over the full five years of the year one programme against the corresponding five-year housing trajectories and rated as Good overall in the value for money category
- 16) The agreed Year One Infrastructure Programme attached at Appendix One is anticipated to unlock homes to meet the 414 housing delivery target for year one, as set out in the Housing and Growth Deal Delivery Plan.
- 17) The Board will recognise that, whilst infrastructure is a key issue in housing delivery there are challenges that require resolution to bring housing development forward and the key task for the relevant officers will be to ensure that these homes are delivered.
- 18) The capacity fund accompanying the Deal will be used in part to draw together the resources needed to ensure a cohesive partnership approach to ensuring housing delivery.

AFFORDABLE HOUSING PROGRAMME

- 19) In addition to infrastructure funding, the Government are providing £60 million over three years for additional affordable housing in a bespoke fund for Oxfordshire. This will deliver a range of different affordable housing types and tenures over this period and the partners will be exploring ways of maximising the utility of this fund through different delivery models and partnerships.
- 20) The Delivery Plan sets out an indicative trajectory for the Affordable Housing Programme and commitment to delivering 1,320 affordable homes to start on site by March 2021. The Delivery Plan commits the Growth Board to agreeing the first year of the Affordable Housing Delivery Programme by 31st March, with a second and third year programme to be completed by September 2018
- 21) The Board should note that the Year One programme allows for flexibility. Oxfordshire councils have drawn together a Year One programme totalling 229 units across all the districts against a target of just 148 in the agreed Delivery Plan for the first year. This reflects our ambition to deliver over and above the agreed delivery plan, an ambition reinforced by agreed flexibility within the programme that allows other sites to come forward. These opportunities to flex the programme will be reviewed as part of our on-going monitoring process
- 22) The programme delivers a range of affordable housing types, social and affordable rented and low costs home ownership. Registered Providers in the rural districts will deliver the homes whilst the Oxford Local Housing Company will deliver the Year One programme in the city.
- 23) Inevitably, due to the pace of the programme we will be delivering the year one programme through established delivery mechanisms and taking advantage of existing opportunities across the county. However, central to our agreement of the Deal is a commitment to explore innovative ways of delivering additional affordable housing units and officers will be seeking to explore various options for years two and three of the programme. This will also provide opportunity to balance the tenure and geographic split of the programme, to reflect both need and our aspirations for the programme.
- 24) The Year One programme has been audited by Homes England who has confirmed that all units offered are potentially deliverable and that they are content they are offered in the programme. The programme is attached at Appendix Two of this report
- 25) Once we have agreed the Year One programme with Government, officers will be working quickly to open dialogue with developers. Equally importantly with be early dialogue with Registered Providers since they will be the main delivery partners outside of the city.
- 26) Once the appropriate resources to manage the programme are in place, we will develop a bespoke programme management framework to monitor progress and develop the years 2 & 3 programmes.

JOINT STATUTORY SPATIAL PLAN AND PLANNING FLEXIBILITIES

27) The Board will be aware of the key commitment in the Deal to develop an Oxfordshire Joint Statutory Spatial Plan (JSSP). Building on the existing Local Plans, OxIS, and Oxfordshire Transport Strategy, the JSSP will set the strategic direction for planning to 2050. The Deal provides up to £2.5 million capacity funding to Oxfordshire Partners to support the development of the JSSP.

- 28) The key objectives of the JSSP are to provide a countywide strategic vision for sustainable growth, to give the public a clear overview of the countywide growth picture and greater opportunities to engage in collective decision-making, and to avoid incremental, speculative, and unplanned development.
- 29) Government have recognised the challenges Oxfordshire faces from unplanned development during the period of preparation and years following adoption, and has agreed to grant planning flexibilities on a time limited basis to provide some protection from the risk of unplanned development. Now that the National Planning Policy Framework (NPPF) changes have been published for consultation, the partners will take forward the work with Government to develop the detail of the planning flexibilities as agreed in the Deal. The Delivery Plan makes clear that the milestones for the JSSP are dependent on implementation of these flexibilities.
- 30) The key objectives for the development of the JSSP in year one are as follows
 - Draft Oxfordshire—wide Statement of Common Ground (SoCG) 31 March 2018
 - Joint JSSP Project Board established to take forward JSSP under Section 28 July 2018
- 31) In respect of the SoCG, a draft taking into account the draft National Planning Policy Framework (NPPF) changes and associated guidance is being prepared by the deadline. The SoCG will be finalised once the final NPPF is confirmed.

PRODUCTIVITY

- 32) Productivity is an integral component of the Oxfordshire. It is central to delivering the vision for accelerated growth across the County in critical economic sectors, supporting innovation clusters, and attracting investment.
- 33) The Deal commits partners, led by OxLEP to the development of a Local Industrial Strategy (LIS), the Deal also encompasses proposals to explore early land remediation at Harwell to bring forward critical employment land supply in Science Vale. There are also commitments to work with the LEP and partners to identify interventions and solutions to support our excellent science clusters and businesses with scale up potential through emerging sector deals, the development of a dedicated investor programme for trade and investment, an enhanced Growth Hub, and developing a more responsive skills system.
- 34) Where meetings have commenced with Departments there is good understanding of the opportunities that the Deal, the Industrial Strategy trailblazer and wider Oxford Cambridge corridor creates. The ability to take forward key ambitions of the White Paper and align cross-departmental policy objectives has also helped build an increasing willingness among officials to jointly develop and design solutions.
- 35) Our ambition is for clear work plans and deliverables for the year one targets to be agreed with officials following initial sessions with each department, across the relevant component of the productivity stream. These will help to shape a suite of interventions, with identified investment, that would also inform the emerging LIS.

TERMS OF REFERENCE AND DEAL GOVERNANCE

36) Oversight of the delivery of the Deal will be by the Growth Board it will be responsible for agreeing delivery programmes for each of the three Deal strands and make all decisions on the prioritisation and allocation of the funding secured through the Deal. Agreement within the Deal is that progress on delivery of the work programmes will be monitored and reported to the Growth Board on a quarterly basis.

- 37) Underneath this an officer structure is being established to deliver the Deal, commencing with lead officers for each of the programme strands and overarching management of the deal, using the capacity funding provided. This structure once established will drive the delivery of the Deal, report on programmes progress, and make recommendations to the Growth Board on funding decisions.
- 38) In order to be able to discharge its function of oversight of the Deal, the Growth Board will be required to review its Terms of Reference (ToR) to ensure they reflect its new responsibilities. The Deal commits this to be completed by April 2018. Accordingly, it is proposed that these revised ToR are brought to the April 26th meeting of the Board.
- 39) Alongside the ToR there will be a MoU between the Growth Board and the accountable body. This sets out the roles and responsibilities of both party including dispute resolution, financial management and audit arrangements. It also sets out the services provided by the accountable body. In addition, funding agreements will be put in place between the accountable body and the Growth Board member once funding allocations are agreed which will cover financial and compliance requirements including clawback arrangements for misuse/misappropriation of funding

CAPACITY FUNDING

40) The Board will be aware that as part of the Deal Oxfordshire received £5 million of funding to assist us with the delivery of the Deal. The allocation of the fund is £2.5 million to prepare the Oxfordshire JSSP, £1.5 million of capacity funding to progress the Deal and £1 million to support scheme feasibility to ensure that the step change in housing delivery that the deal requires is properly resourced. The yearly indicative split of funding is as follows.

Amount (£)	Date
£0.5m	Upon Deal's agreement
£1.8	paid on 1 April 2018,
£1.4	on 1 April 2019
£1.3m	on 1 April 2020

41) Officers are undertaking financial modelling of options for the capacity fund to ensure it is deployed in the most effective manner to support the delivery of the Deal commitments. As a first step, interim programme leads are being recruited to enable the delivery of the Deal to accelerate to the next level.

CONCLUSION

- 42) This report is the first on the Deal's progress to come before the Board, reflecting its position as the body charged with oversight of the Deal's delivery. It demonstrates that the Oxfordshire partners have made significant progress in delivering against the year one milestones of the Deal, for example, detailed year one delivery plans for infrastructure and affordable housing agreed with HE, a draft SoCG and progress with reviewing the ToR for the Board.
- 43) The Board is asked to note this progress and endorse the year one programmes for infrastructure and affordable housing as agreed by the partners with Homes England.

APPENDIX ONE: PROPOSED YEAR ONE OXFORDSHIRE HOUSING AND GROWTH INFRASTRUCTURE PROGRAMME TO BE AGREED WITH GOVERNMENT

Project Name	Year 1 Milestones	Estimated Y1 spend (£)	Potential total impact of Growth Deal for 5 Year Programme (£)	Full cost of scheme (£)	
A40 Western Strategic Corridor Improvements	Stage 1 - Outline Business Case - Feasibility to single option	1,000,000	16,450,000	18,900,000	
Access to Carterton	Stage 1 - Outline Business Case - Feasibility - single option	575,000	9,800,000	11,500,000	
Access to Headington	Stage 2 - Full business case - Start construction	3,000,000	3,500,000	3,500,000	
Oxford City-wide Cycle and Pedestrian Routes	Stage 0B - Initial Business Case - Feasibility – options	1,400,000	4,600,000	4,600,000	
A4260 and A44 Corridors Improvements	Completion of Stage 1 Business Case - Feasibility - single option	1,500,000	6,590,000	65,900,000	
Botley Road Rail Bridge	Stage 1 - Outline Business Case - Preliminary design	siness Case - 500,000		40,000,000	
South East Oxford Corridor Improvements	Stage 1 - Outline Business Case - Feasibility to single option 300,00		1,000,000	14,000,000	
Botley Road Corridor	Botley Road Corridor Phase 1: Stage 2 Full Business Case - Detailed design/ start construction Botley Road Corridor Phase 2: Stage 0B - Initial Business Case	3,250,000	3,750,000	8,750,000	
Featherbed Lane Capacity Improvements and Junction Widening at A4130/B4017	Enabling works	200,000	2,500,000	10,000,000	
Tramway Road (Banbury)	Completion of Stage 1 business case - Feasibility - Single option. (Potentially Preliminary design/ Detailed design/ and Construction of Junction Signalling) 657,000		1,253,500	2,507,000	
Scheme Advancement		20,112,000	24,557,308	94,391,308	
Totals		32,494,000	74,500,808	274,048,308	

APPENDIX TWO: YEAR ONE AFFORDABLE HOUSING PROGRAMME

Council	Rented	Low cost home ownership	Total units	Cost
Cherwell	18	19	37	£1.285m
Oxford	80	18	98	£4.69m
South Oxfordshire	1	5	6	£0.18m
Vale of White				
Horse	4	2	6	£0.23m
West Oxfordshire	48	34	82	£2.05m
Total	151	78	229	£8.435



Growth Board 27th March 2018 Agenda item Growth Board Work Programme Contact: Paul Staines; Growth Board Programme Manager E- mail Pstaines@Oxford.gov.uk

Agenda Item 9

Oxfordshire Growth Board Work Programme

1st March to 30th June 2018

Executive Work Programme and Notices required by the Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012

There is a legal requirement for local authorities to publish a notice setting out the key decisions that will be taken by the appropriate decision maker at least 28 clear days before such decisions are to be taken. This Work Programme sets out the executive decisions (including key decisions) which are intended to be taken by the Oxfordshire Growth Board. Whilst this document provides details of known decisions for the following month, where details of decisions to be made after this period are known, they are provided for information.

The document also provides guidance as to the key matters not requiring a decision that the Growth Board will consider.

The Work Programme also sets out where, if at all, it is anticipated that part of a meeting will be held in private. This is where confidential or exempt information (as defined in the constitution of the lead authority) is likely to be made known. Notice is hereby given that it may be necessary for part of a meeting to be held in private because it becomes apparent at the meeting that confidential or exempt information will otherwise be made known. Should this become apparent at the meeting the relevant part of the meeting will only be held in private upon the passing of a resolution which (where exempt information will be made known) describes the description of exempt information pursuant to Schedule 12A of the Local Government Act 1972.

The Work Programme will be updated and rolled forward on a quarterly basis. As this takes place, the Work Programme will be adjusted and further decisions will be added or anticipated ones may be rescheduled or removed. A likely date of consideration or decision is shown, but it is possible that these may be rescheduled to a later meeting.

For further information on the Growth Board Work Programme, please contact:

Paul Staines
Growth Board Partnership Programme Manager
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St Aldates Chambers
St Aldates
Oxford
OX1 1BX
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Growth Board – Voting Members

Chairman and Leader of Oxford City Council	Councillor Bob Price
Vice chairman and Leader of South Oxfordshire District Council	Councillor John Cotton
Leader of Cherwell District Council	Councillor Barry Wood
Leader of Oxfordshire County Council	Councillor lan Hudspeth
Leader of Vale of White Horse District Council	Councillor Matthew Barber
Leader of West Oxfordshire District Council	Councillor James Mills

Growth Board – Non voting members

Chairman of OXLEP	Jeremy Long
Vice Chairman and Skills Board Representative	Adrian Lockwood
Universities representative	Professor Alistair Fitt
OXLEP Business representative- Bicester	Phil Shadbolt
OXLEP Business representative-Oxford City	Richard Venables
OXLEP Business representative- Science Vale	Andrew Harrison
Homes and Communities Agency Representative	Kevin Bourner
Environment Agency Representative	Veronica James
Oxfordshire Clinical Commissioning Group Representative	Louise Patten

Dates of Growth Board meetings 1-1-18 until 30-6-18

Date	Time	Venue
27 th March	4-6 pm	Oxford Town Hall
26 th April	2-4 pm	Oxford Town Hall
11 th June	2-4 pm	Oxford Town Hall

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Key Decisions and matters to be considered

27th March 2018						
Oxfordshire Joint Statutory Spatial Plan(JSSP)- progress report	No		No	Giles Hughes	12 th March 2018	16 th March 2018
Approval of the Detailed Oxfordshire Housing and Growth Deal Delivery Plan for Affordable housing	Yes	No	No	Caroline Green	12th March 2018	16 th March 2018
Approval of the Oxfordshire Housing and Growth Deal detailed Infrastructure Delivery Programme (IDP)	Yes	No	No	Sue Halliwell	12th March 2018	16 th March 2018
Cambridge – Milton Keynes – Oxford Corridor progress report	No		No	Caroline Green	12th March 2018	n/a*
Energy Strategy Progress Report	No		No	OxLEP	12 th March 2018	n/a*
Local Industrial Strategy Progress Report	No		No	OxLEP	12 th March 2018	n/a*
Strategic Transport Forum: Progress Report	No		No	Sue Halliwell	12 th March 2018	n/a*

^{*}intended as verbal updates at the meeting

Issue to be Considered	Decision required	Key Decision (Yes/No)	Item likely to be considere d in private (Yes/No)	Contact Officer	Documents to be Submitted to Growth Board EOG	Date of report Sign off by CEO
26th April						
Oxfordshire Joint Statutory Spatial Plan(JSSP)- Approval of draft Statement of Common Ground	No		No	Giles Hughes	ТВС	13 th April
Presentation from Oxford University on joint working with the Growth Board	No		No	Phil Clare	ТВС	13 th April
Approval of revised Growth Board: Terms of Reference	Yes	No	No	Caroline Green	ТВС	13 th April
Cambridge – Milton Keynes – Oxford Corridor progress report	No		No	Caroline Green	ТВС	n/a*
Energy Strategy Progress Report	No		No	OxLEP	твс	13 th April
Local Industrial Strategy Progress Report	No		No	OxLEP	твс	n/a*
Strategic Transport Forum: Progress Report	No		No	Sue Halliwell	твс	n/a*
Growth Board response to national Planning Policy Framework consultation	No		No	Caroline Green	ТВС	13 th April

^{*}intended as verbal updates at the meeting

Issue to be Considered Decis requi		re	Documents to be Submitted to Growth Board EOG	Date of report Sign off by CEO
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11th June 2018					
Detailed Housing and Growth Deal Delivery Plan- quarterly reporting including risk register	No	No	Caroline Green	21 st May 2018	твс
Housing and Growth Deal detailed IDP- quarterly reporting	No	No	Caroline Green	21 st May 2018	ТВС
Detailed Housing and Growth Deal Affordable Housing (AH) Delivery Plan- quarterly reporting	No	No	Caroline Green	21 st May 2018	ТВС
Oxfordshire Joint Statutory Spatial Plan (JSSP)- quarterly progress report	No	No	Giles Hughes	21 st May 2018	ТВС

Issue to be Considered	Decision required	Key Decision (Yes/No)	Item likely to be considere d in private (Yes/No)	Contact Officer	Documents to be Submitted to Growth Board EOG	Date of report Sign off by CEO
Oxfordshire Growth Deal Programme Report – March 2017	No		No	OxLEP	21 st May 2018	твс
Oxfordshire City Deal Programme report – March 2017	No		No	OxLEP	21 st May 2018	твс
Approval of the establishment of Oxfordshire JSSP Project Board	No		No	Giles Hughes	21 st May 2018	твс
Strategic Transport Forum: Progress Report	No		No	Sue Halliwell	21 st May 2018	ТВС
Cambridge – Milton Keynes – Oxford Corridor progress report	No		No	Caroline Green	21st May 2018	твс
Approval of Housing and Growth Deal Memorandum of Understanding	No		No	Caroline Green	21st May 2018	твс
Future decisions and matte	ers for consid	deration: D	ates TBC			
Endorsement of Oxfordshire Housing and Growth Deal detailed IDP- years 2-5	No		No	Sue Halliwell	ТВС	твс
Approval of draft Industrial Strategy	No		No	OxLEP	твс	твс
Proposals to increase Health Engagement	No		No	ТВС	твс	твс

Issue to be Considered	Decision required	Key Decision (Yes/No)	Item likely to be considere d in private (Yes/No)	Contact Officer	Documents to be Submitted to Growth Board EOG	Date of report Sign off by CEO
Endorsement of Draft Joint Strategic Spatial Plan for formal consultation	Yes	No	No	ТВС	ТВС	ТВС
Endorsement of Draft Joint Strategic Spatial Plan for adoption by local planning authorities	Yes	No	No	твс	твс	ТВС
Innovative approaches to housing delivery presentation/ discussion	No		No	ТВС	ТВС	ТВС

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Growth Board 27th March 2018 Agenda item - Local Plan Update Contact: paul Staines: Growth Board Programme Manager E- mail: pstaines@oxford.gov.uk

Oxfordshire Local Plans: Progress Report

Purpose of report

To update the Growth Board with progress towards Local Plans adoption across the county

Recommendation

That the Growth Board note the report

Background- Progress to date

Cherwell

The council are undertaking a Partial Review of the adopted Cherwell Local Plan 2031, Part 1 to incorporate the Growth Board's apportionment of Oxford's unmet housing needs to Cherwell The proposed review was approved by Council in March 2018 and submitted to the Planning Inspector. The timeline for completion is:

- Examination Hearings anticipated June/July 2018
- Adoption anticipated November 2018 (est.)

Oxford City

Oxford are preparing a Local Plan to 2036. The timeline for completion is;

- Consultation on Preferred Options 30 June 25 August 2017
- Special full Council considers Proposed Submission Oxford Local Plan 2036 July 2018
- Consultation on Proposed Submission document September 2018
- Submission December 2018
- Examination Spring 2019
- Adoption mid/late 2019

Oxford are also preparing a Community Infrastructure Levy (CIL) Charging Schedule review. The timeline for completion is:

- Consultation on Preliminary Draft CIL Charging Schedule Feb March 2018
- Special full Council considers Draft CIL Charging Schedule July 2018
- Consultation on Draft CIL Charging Schedule September 2018
- Submission December 2018
- Examination Spring 2019
- Adoption mid/late 2019

In addition a new Local Development Scheme, which will confirm dates, and will include the Joint Strategic Spatial Plan is to be prepared. The timetable is to be confirmed.

South Oxfordshire

South Oxfordshire are preparing a Local Plan to 2033 to provide for the district's own housing needs plus an element of Oxford's unmet needs with a commitment to undertake a

Growth Board 27th March 2018 Agenda item - Local Plan Update Contact: paul Staines: Growth Board Programme Manager E- mail: pstaines@oxford.gov.uk

partial review of its plan once Oxford City have adopted the City Plan. The timeline for completion is subject to decisions of Council in March 2018

Vale of White Horse:

LPP1 was adopted in December 2016 and the council are preparing a Local Plan to 2031, Part 2. This will incorporate the Growth Board's apportionment of Oxford's unmet housing needs to the Vale (plus further sites for the district's own needs). The timeline for completion is;

- Examination July 2018
- Adoption Dec 2018

West Oxfordshire

West Oxfordshire are preparing a Local Plan 2031 to provide for the district's own housing needs and the Growth Board's apportionment of Oxford's unmet housing need. The timeline for completion is;

- Consultation on main modifications –February/March 2018
- Inspector's Report/Adoption May 2018